Mr. M. N. Paramesvaran Pillai: May I know whether any of these new schools are overlapping?

Mr. C. V. Chandrasekharan: If they are overlapping they will not be given grants.

Mr. K. P. Nilakanta Pillai: What about Mr. Govindan's question? Has it been answered?

Mr. C. V. Chandrasekharan: I think Mr. Govindan is satisfied now.

Mr. M. N. Paramesvaran Pillai: May I ask, if this amount is insufficient, how he is going to give grants?

Mr. C. V. Chandrasekharan: Rupees 1,00,000 are required. Rs. 50,000 will be found from savings, Rs. 30,000 by diversion and Rs. 20,000 by supplementary grant. The grant is for the period from Karkadagom 1110 to Mithunam 1111.

Mr. J. John Kattakayam: സാർ, ഇതിനെ അനുകൂലിക്കുന്നു. പ്രാഥമിക വിദ്യാഭ്യാസത്തെ സംബന്ധിച്ചു രണ്ടുവാക്കു എനിക്കു പറയുവാനുണ്ട്.

President: There is no resolution on primary education now before the House. Anything relevant to the supplementary demand alone can be spoken and nothing outside it.

The motion was put to vote and carried. The grant was made.

GENERAL ADMINISTRATION—PUBLIC SERVICE COMMISSIONER.

Rao Sahib Dr. N. Kunjan Pillai: Sir, I move for a grant not exceeding Rs. 2,596 under General Administration—Public Service Commissioner. The Public Service Commissioner has now got a small office staff of 1 Manager, 3 Clerks, 1 Stenographer, and 1 Typist. It is proposed to give him for the rest of the year, from the 1st Edavom, 1 Clerk on Rs. 40-70, 5 Clerks on Rs. 25-40, 1 Typist on Rs. 25-40, 1 Attender on Rs. 15-20, and 2 Peons on Rs. 9-11, in addition to his present staff. Honourable members are aware that the Public Service Commissioner has practically finished the preliminary work. He has completed the Recruitment Rules a portion of which has already been approved by Government and published in the *Gazette*. The remaining rules are now under the consideration of Government and it is hoped that they will be published at an early date. When these rules are published, and regular recruitment is started, the Commissioner naturally requires a larger office staff than what he has at present.

Mr. E. P. Varghese: Has he not started recruitment already?

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Rao Sahib Dr. N. Kunjan Pillai : He has recruited a few hands for the Co-operative Department, the Police Department and the Fisheries Department. But regular recruitment will be started only after all the rules have been approved by Government and published in the *Gazette*. It is just to enable him to start regular recruitment work if possible from the beginning of next month that the Government propose to give him some additional hands. The cost of this additional staff for two months of this year is Rs. 446. Besides this he has also to be given some additional funds under contingencies for the hire and purchase of furniture, purchase of books and periodicals, rent for the office building and other items.

Mr. M. N. Paramesvaran Pillai : May I know the number of clerks that is required by the Public Service Commissioner as necessary for the working of his department ?

Rao Sahib Dr N. Kunjan Pillai : The Commissioner applied for a large staff, but the number proposed to be sanctioned is small. Government considered the question and thought that for the rest of the year the Commissioner should be satisfied with a small additional staff for which provision is made in the supplementary demand.

Mr. Komilezhathu Sankaran : May I know whether the Commissioner has adhered to the principle of communal representation in making new appointments ?

President : He has rules to guide and he has adopted them.

Mr. Komilezhathu Sankaran : May I know whether there is an Ezhava at present in the staff of the Public Service Commissioner ?

Rao Sahib Dr. N. Kunjan Pillai : I do not think there is one ; the present clerks were appointed before rules were framed, but future recruitment will be made on the basis of the recruitment rules approved by Government and published in the *Gazette*.

Mr. M. N. Paramesvaran Pillai : May I know, of the total allotment of Rs. 10,000 sanctioned for the Public Service Commissioner, how much money has been spent by the Public Service Commissioner for his own use ?

Rao Sahib Dr. N. Kunjan Pillai : Of the Rs. 10,000 provided in the budget, the following expenditure has been incurred.

Rs. 1,380 under salary

Rs. 2,793 under establishment charges

Rs. 15 under travelling allowance

Rs. 1,683 under contingencies for various items like, peons' uniform, purchase of books, etc. And the total comes to

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[Rao Sahib Dr. N. Kunjan Pillai.]

nearly Rs. 7,500. There is a balance of about Rs. 2,500 which will be required for the normal requirements for the rest of the year. It is in addition to this that the Government propose to sanction Rs. 2,596 for the staff and contingencies. I hope the House will pass the demand.

President : The House will now adjourn.

The House adjourned at 1·4 P. m. and met again at 2 P. M. Mr. N. Ramakrishna pillai, one of the Pannel of chairmen, presiding.

Mr. J. John Kattakayam : പബ്ളിക്ക സർവീസു കമ്മീഷണരെ നിയമിച്ചിട്ടു ഇപ്പോൾ ഒരു വർഷമായിരിക്കുന്നു. യഥാർത്ഥമായിട്ടുള്ള ഉദ്ദേശത്തോടു കൂടിയാണോ ഇങ്ങിനെ ഒരു ഉദ്യോഗം കൂടി സൃഷ്ടിച്ചിട്ടുള്ളതു എന്നു ഞാൻ സംശയിക്കുന്നു.

Mr. M. N. Paramesvaran Pillai : Before the House rose for lunch I stood up to speak. Then the President adjourned the House. Now that Mr. Kattakayam has risen up to speak, I should not be understood as having waived my right of speech.

Chairman : You can speak in the next turn.

Mr. J. John Kattakayam : ഠംസുകൾ തന്നെ മുഴുവനും ഉണ്ടാക്കുന്നതിനു മുൻപു കുറെ സ്റ്റാഫ് വേണമെന്നാണു പബ്ളിക്ക സർവീസു കമ്മീഷണർ ആവശ്യപ്പെട്ടതു്. ഏതു കാരണങ്ങളെ പരിഗണിച്ചാണു കമ്മീഷണർ ഇങ്ങിനെ ആവശ്യപ്പെട്ടതു എന്നു എനിക്കു മനസ്സിലാകുന്നില്ല. ഗവണ്മെൻറും കമ്മീഷണരും ഒന്നുപോലെ ഈ ജോലിയുടെ സ്വഭാവത്തെപ്പറ്റി നിശ്ചയമില്ലാത്തവരാണെന്നു പറയുന്നതു ഒരു അതിശയോക്തിയല്ല. ഈ ജോലിക്കു എത്രമാത്രം വിപുലതയുണ്ടെന്നും എത്രകാലംകൊണ്ടു ഇതു ശരിയാകുമെന്നുമുള്ളതിനു ഒരു രൂപവുമില്ലെന്നു പ്രത്യേകം എടുത്തുതന്നെ പറയേണ്ടിയിരിക്കുന്നു. നമ്മുടെ ഗവണ്മെൻറു സാധാരണയായി, ബ്രിട്ടീഷ് ഇൻഡ്യൻ ചട്ടങ്ങളെയാണു പകർത്തി എടുക്കുന്നതു. മൈസൂരിലും അങ്ങിനെതന്നെയാണു. എന്നാൽ അവിടത്തെ സ്ഥിതിഗതികളല്ലാ ഇവിടെയുള്ളതു, എന്നു ചീഫ് സെക്രട്ടറി സമാധാനം പറയും. ഈ രാജ്യത്തെ സ്ഥിതിഗതികളനുസരിച്ചു ഠംസുകളെ ഭേദപ്പെടുത്തിയിരുന്നെങ്കിൽ അതു വളരെ നന്നായിരിക്കുമായിരുന്നു. അങ്ങിനെ ചെയ്തിരുന്നെങ്കിൽ ഇത്രയും കാലതാമസം ഉണ്ടാവുകയില്ലായിരുന്നു. ഇപ്പോൾ ആവശ്യപ്പെട്ട സ്റ്റാഫ് അനുവദിച്ചുകൊടുത്താലും അതുകൊണ്ടു എന്താണു പ്രയോജനം? കമ്മീഷണർ തന്നെ തയ്യാറാക്കേണ്ട കായ്ങ്ങൾക്കു സിൽബന്ധികളെക്കൊണ്ടു എന്തു പ്രയോ

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ജനമെന്നാണ ഞാൻ ഗവണ്മെൻറിനോട ചോദിക്കുന്നത്. കമ്മീഷണ ക്ക ഇവിടത്തെ ദേശസ്ഥിതികളെപ്പററി ഒരു വിവരവും ഇല്ലെന്നുള്ളത എല്ലാപേക്കും അറിയാവുന്നതാണ്. അദ്ദേഹത്തിൻെറ അസിസ്റ്റൻറായി ഒരാൾ ഉണ്ട. അദ്ദേഹത്തിൻെറ യോഗ്യതയും മേല്പടി വകപ്പടിതന്നെ.

Mr. M. Govindan : കമ്മീഷണക്ക അസിസ്റ്റൻറായി ഒരാൾ ഉണ്ടോ?

Mr. J. John Kattakayam : ഉണ്ടെന്നാണ ഞാൻ മനസ്സിലാക്കിയിരിക്കുന്നത്.

Mr. E. P. Varghese : അസിസ്റ്റൻറ എന്ന പറഞ്ഞത് സിക്രിട്ടറിയെ ഉദ്ദേശിച്ചാണോ?

Mr. J. John Kattakayam : കമ്മീഷണരെ സഹായിക്കാനുള്ള ഉദ്യോഗസ്ഥനെ ഉദ്ദേശിച്ചാണ് ഞാൻ പറഞ്ഞത്.

പബ്ലിക്ക സർവീസുകമ്മീഷണരെ നിയമിച്ച് ഒരു വർഷമായിട്ടും കായ്മായി യാതൊന്നും നടത്തിയിട്ടില്ല എന്നുള്ളത് എല്ലാവക്കും അറിയാവുന്നതായ ഒരു സംഗതിയാണ്. ആക്ടിംഗുകാരുടെ ലിസ്റ്റ് തയ്യാറാക്കുന്നതിനാണോ ഇത്രയധികം സ്റ്റാഫ്സമയവും ആവശ്യപ്പെടുന്നത്? മൂന്ന കൊല്ലം തുടർച്ചയായി ആക്ടിംഗുജോലി നോക്കിയിട്ടുള്ളവരെ നിയമിക്കണമെന്ന പറഞ്ഞിട്ടുള്ള സ്ഥിതിക്ക അങ്ങിനെ ഒരു ലിസ്റ്റ് തയ്യാറാക്കുന്നതിന ഇത്രത്തോളം കാലതാമസം എന്തിനാണെന്ന മനസ്സിലാകുന്നില്ല.

Mr. E. P. Varghese : ഈ ലിസ്റ്റ തയ്യാറാക്കുന്നത കമ്മീഷണരാണോ?

Mr. J. John Kattakayam : ഡിപ്പാർട്ടുമെൻറ മേധാവികളും വിചാരിച്ചാൽ അങ്ങിനെയൊരു ലിസ്റ്റ് തയ്യാറാക്കുന്നതിന യാതൊരു പ്രയാസവുമില്ല. കമ്മീഷണർ പല നിശ്ചയങ്ങളേയും അതിലംഘിച്ച പ്രവർത്തിച്ചിരിക്കുന്നതിനാൽ അദ്ദേഹത്തിൻെറ പ്രവർത്തനം എത്രത്തോളം സാധുവാണെന്ന ഗവണ്മെൻറതന്നെപയ്യാലോചിക്കേണ്ടതാണ്. കമ്മിഷണരുടെ അപദാനങ്ങളെ സംബന്ധിച്ച ലോവർഹൌസിൽ ചീഫ് സിക്രട്ടറി പ്രസ്താവിച്ചിട്ടുള്ളതിനെപ്പററി ഇവിടെ ഞാൻ പ്രതിവാദിക്കാം. പബ്ളിക്കസർവീസു കമ്മീഷണർ മനഃസാക്ഷി അനുസരിച്ച പ്രവർത്തിക്കുന്ന ഒരു ഉദ്യോഗസ്ഥനാണെന്ന ആണ് അദ്ദേഹം പറഞ്ഞിരിക്കുന്നത്. സർക്കാരുദ്യോഗസ്ഥന്മാക്ക മനഃസാക്ഷിയുണ്ടെന്നുള്ള ഇടംപ്രഥമമായ ഔദ്യോഗിക പ്രസ്ഥാവനയെ ഞാൻ അഭിനന്ദിച്ചുകൊള്ളുന്നു.

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Mr. Kochikal P. Balakrishnan Tampy: On a point of order. Is the member iu order in referring to the unpublished official proceedings of the other House in the discussions in this House?

Chairman: മെമ്പർ ഇപ്പോൾ പ്രസ്താവിച്ചതു് ആരു പറഞ്ഞതിനെപ്പറ്റിയാണു്? അതു പബ്ളിഷു ചെയ്തതാണോ?

Mr. J. John Kattakayam: ആ വിവരം സകല പത്രങ്ങളിലും ഉണ്ടായിരുന്നു. (ചിരി)

Mr. M. Govindan: ഏതുകാര്യത്തിൽനിന്നാണു വ്യതിചലിച്ചിരിക്കുന്നതു്?

Mr. J. John Kattakayam: ഗവണ്മെൻറു് ആവശ്യമായും അനാവശ്യമായും ഉദ്യോഗം സൃഷ്ടിക്കുന്നുണ്ടു്. അതുപോലെ ഈ ഉദ്യോഗവും സൃഷ്ടിച്ചു എന്നെ വിചാരിക്കാനുള്ളു. വിപ്ലവബുദ്ധികളെ തൽക്കാലം ശമനപ്പെടുത്തുന്നതിനായി ചെയ്തിട്ടുള്ള ഒരു പടമാണിതു. ഡിപ്പാർട്ടുമെൻറുദ്യോഗസ്ഥന്മാർ നിയമനം നടത്തി കുറെകഴിഞ്ഞു അവരെപറഞ്ഞയച്ചിട്ടുള്ളതായി പല സംഭവങ്ങളും ഇതിയിടെ നടന്നിട്ടുണ്ടു. പോലീസു ഡിപ്പാർട്ടുമെൻറിൽ കുറെ ആളുകളെ നിയമിച്ചു. അവർ കാക്കിയുടുപ്പും മറ്റും തയ്പിച്ചു റൈട്ടേൺ ലെഫ്ട്ടേൺ എന്നൊക്കെ ഡ്രിൽപഠിച്ചു കുറെ കഴിഞ്ഞപ്പോൾ 'ഗെറ്റൗട്ട്' എന്നു അവർക്കു ആർഡർകൊടുത്തു. ഇതു എന്തൊരു ഏർപ്പാടാണെന്നാണു് ഞാൻ ചോദിക്കുന്നതു. ഇങ്ങനെ പ്രവർത്തിക്കാൻ കാരണമെന്താണു്. കോ ആപ്പറേറ്റീവു ഡിപ്പാർട്ടുമെൻറിലും ഇതുപോലെയൊക്കെതന്നെയാണു നിയമനം നടത്തിയിട്ടുള്ളതു. ആ ഡിപ്പാർട്ടുമെൻറിൽ ജോലി നോക്കിയിട്ടുള്ള പല ആക്ടിംഗുകാരുടേയും അവകാശത്തെ അവഗണിച്ചു ഡിപ്പാർട്ടുമെൻറുമായി യാതൊരു പരിചയവുമില്ലാത്ത ആളുകളെപിടിച്ചു അവരുടെ മേൽ അവരോധിച്ചു. ആക്ടിംഗുകാരുടെ അവകാശത്തെ അവഗണിച്ചതു തീരെ ക്ഷന്തവ്യമല്ല ഈ പ്രവർത്തി ഒരിക്കലും നീതീകരിക്കത്തക്കതല്ല. അപേക്ഷകന്മാരോടു അഭിമുഖസംഭാഷണം നടത്തണമെന്നാണു നിശ്ചയിച്ചിരിക്കുന്നതു. മലയാളം അറിയാൻ പാടില്ലാത്ത ധാര എങ്ങിനെ കാര്യം മനസ്സിലാക്കുമെന്നു മനസ്സിലാകുന്നില്ല. മലയാളംമാത്രം അറിയാവുന്നവരാണു തിരുവിതാംകൂറിലെ ബഹു ഭൂരിപക്ഷം ജനങ്ങളും എന്നു ഇവിടെ കൂടിയിരിക്കുന്നവർ സകലരും തലകുലുക്കി സമ്മതിക്കുന്നതാണു. ഈ രാജ്യത്തെ ഭാഷയെ സംബന്ധിച്ചു യാതൊരു പരിചയവുമില്ലാത്ത ഒരാളെപിടിച്ചു പബ്ളിക്കു് സർവീസു കമ്മീഷണരായി അവരോധിച്ചതുതന്നെ വളരെ പിശകായിപ്പോയി.

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Chairman : ഡിപ്പാർട്ടമെൻറിന്റെ പാളിസിയെപ്പറ്റിയല്ലാ ഇവിടെ പ്രസ്താവിക്കേണ്ടതു്. ഡിമാൻറിനെപ്പറ്റി പറയാനുള്ളതു മാത്രം പറഞ്ഞാൽമതി.

Mr. J. John Kattakayam : പാളിസിയെപ്പറ്റിപറയുന്നില്ല. ഇതിലേക്കുവേണ്ടി ഭീമമായ ഒരു സംഖ്യ ചെലവാക്കിയിരിക്കുകയാണു്. ഇനിയും അതിനു തുക അനുവദിക്കണമെന്നു പറയുന്നതു് കഷ്ടമാണു്. പൊതുജനങ്ങളുടെ നട്ടെല്ലുമുറിഞ്ഞു് ഉണ്ടാക്കുന്ന പണം വെറുതെ ഉപയോഗിക്കാൻ പാടില്ല. ഈ നിയമനംതന്നെ പാടില്ല എന്നാണു് എന്റെ അഭിപ്രായം. പിന്നെ വന്നതു വന്നു കഴിഞ്ഞു. മേലാലെങ്കിലും നമ്മുടെ മടിശീല മുറുക്കിപ്പിടിക്കേണ്ടതു് അത്യാവശ്യമാണു്. സാമ്പത്തികാധഃപതനം പിടിച്ചു കഷ്ടപ്പെട്ടുകിടക്കുന്ന കർഷകന്മാരെ സഹായിക്കുന്നതിനായിരുന്നെങ്കിൽ അതു നന്നായിരിക്കുമായിരുന്നു. അതിനാൽ ഈ ഡിമാൻറിനോടുള്ള പ്രതിഷേധത്തെ രേഖപ്പെടുത്തിക്കൊള്ളുന്നു.

Mr. M. N. Parameswaran Pillai: Sir, I oppose this demand. Let us view this subject with an open mind and in its true perspective. In the voting on this demand, let us not be influenced by any communal feeling as it was reported to be the case with others elsewhere. Early in 1110, Dr. G. D. Nokes was appointed special officer to examine all available materials relating to the question of recruitment to public service and to make a report on the principles to be observed in laying the Government's future policy. He submitted his report in March 1935. We are still in the dark as to the nature of his report. Then in July 1935, corresponding to Mithunam 1110, he was appointed Public Service Commissioner on a monthly salary of Bh. Rs. 1,000-50-1,200 with an yearly deputation allowance of Rs. 4,402 and a house rent allowance of Rs. 611. This House has also sanctioned Rs. 10,000 for his establishment, travelling allowance and contingencies. With this total allotment of nearly Rs. 28,000 let us see what he and his staff have done during the last 10 months. A set of incomplete rules have been framed and published in the *Government Gazette* and nothing more has been done. At this rate the whole of the 3 years' period, for which the appointment of Dr. Nokes is tentatively made, will roll on unprofitably and at the end of the term the Government will have nothing to review and the people who believed that a millennium was going to come with the appointment of the Public Service Commissioner will be hopelessly disappointed.

Besides this high-paid Commissioner, the office is staffed with a Personal Assistant or Secretary, a number of clerks and an army of

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[Mr. M. N. Parameswaran Pillai.]

peons. With all this equipment the out-turn of work is extremely poor and unsatisfactory. It is said that some more time will be required for completing the rules and for the Commissioner to begin his regular work. Till that is done, I do not see the justification for appointing fresh hands. Even after the rules are completed, I think the Commissioner can carry on his work with the existing staff which will be relieved of its present work. Ordinarily when an office is newly started the staff employed there will not have tight work to do for some time to come. The staff now employed in the Commissioner's Office has only very little work to do and, if after some time, when the activities of the office develop and the work increases, it will not be cruel to inconvenience the existing staff by asking them to attend to some additional work also. At any rate we have only a few months more for the consideration of the next budget. Last year we had to sanction about Bh. Rs. 18,000 for the Commissioner and another lump sum of Rs. 10,000 for his establishment, travelling allowance and contingencies without exactly knowing the nature and extent of the require ments. No details were supplied to us at that time as the appointment had to be made all on a sudden. At the time of the next budget we will be able to gauge the situation and see whether any fresh hands will be required, and if required, whether such a necessity has arisen on account of the incompetency and inefficiency of the existing staff or on account of any other cause.

The entire proposal of the Commissioner has not been brought before us. Both the Government and the Finance Committee have applied their pruning knife. The fact that the Government and the Finance Committee could not see eye to eye with the Commissioner is proof positive that sufficient consideration has not been bestowed upon the proposal before it is made. In view of all these facts, the official member will be pleased to see whether the matter cannot wait till the next budget session.

Mr. M. N. Narayana Menon : ഞാൻ ഈ അഭ്യർത്ഥനയെ എതിർക്കുന്നു. തിരുവിതാംകൂറിൽ വഴക്കിനു കാരണം ഉദ്യോഗനിയമനക്കാര്യമാണു. ഈ ചുരുങ്ങിയ കാലത്തിനിടയിൽ പബ്ലിക്ക സർവീസുകമ്മീഷണർ അതിനെതിരായി പ്രവർത്തിച്ചിട്ടുണ്ടു. കോവാപ്പറേറീവു ഡിപ്പാർട്ടുമെന്റിലെ നിയമനം തന്നെ അതിനു പ്രത്യക്ഷമായ ഒരു ദൃഷ്ടാന്തമാണു. കോവാപ്പറേറീവു സൊസൈറ്റി സംബന്ധിച്ച അന്വേഷണം പ്രസ്ഥാനത്തിൽ ജോലിചെയ്തിട്ടുള്ള ആളുകളെ ഡിപ്പാർട്ടുമെന്റിൽ ക്രമേണ നിയമിക്കണമെന്നു പല പ്രാവശ്യങ്ങളിലും റസല്യൂഷൻ പാസ്സാക്കി അയക്കുകയും ഗവണ്മെന്റു അതു

അംഗീകരിക്കുകയും ചെയ്തിട്ടുണ്ട്. എന്നാൽ അതനുസരിച്ചല്ലാ നിയമനം നടത്തിയിട്ടുള്ളത്. അഞ്ചോ പത്തോ അതിൽക്കൂടുതലോ വർഷം ഈ അന്യോഗസ്ഥപ്രസവാനത്തിൽ ജോലിചെയ്തിട്ടുള്ള പലരുടെയും അവകാശങ്ങളെ ഇപ്പോഴും പരിപൂർണ്ണമായും അവഗണിച്ചിരിക്കുന്നു. അതു ഒട്ടുംതന്നെ ശരിയല്ല. അതുപോലെ പോലീസുഡിപ്പാർട്ടുമെൻറിൽ കുറെ നിയമനങ്ങൾ നടന്നു. ആ നിയമനത്തിൻെറ രീതിയും ഇങ്ങനെയാണ്. നിയമത്തിനു വിരുദ്ധമായിട്ടുള്ള നിയമനം ശരിയല്ല. ഈ കാരണങ്ങളാൽ പബ്ലിക്കു സർവീസു കമ്മീഷണർക്കു കൂടുതൽ ശക്തി അനുവദിച്ചുകൊടുക്കാൻ പാടില്ലാ എന്നാണ് എൻെറ അഭിപ്രായം.

Mr. M. Govindan: Sir, while agreeing with my friends who pointed out that the Public Service Commissioner has not begun well, I differ from them with regard to the grant. It is true that with the existing staff he has not done the quantity of work that may be expected of him. But if we insist that he should do the rest of the work also with the present staff in spite of his request for additional staff the result will be indefinite postponement. I am one very much interested in seeing that the rules regarding public service recruitment are brought into effect. It is not clear in which departments the rules have been enforced and in which departments they have not been. I am reading from Volume No. VII, No. 3 of the Council Proceedings. The answer to an interpellation by Mr. Kunjitomman of the staff of the Public Service Commissioner's Office is given as:

3 Brahmins
2 Nairs
1 Muslim
3 South India United Church
1 Ezhava
1 Cheramar
1 Other Hindu

At least in his own office there should have been more fairness.

Rao Sahib Dr. N. Kunjan Pillai: Is the member aware that this staff was appointed before the rules were framed and passed by the Government?

Mr. M. Govindan: But the demand for communal representation was before him even then.

Mr. Kayalam Parameswaran Pillai: May I know who appointed them?

Mr. M. Govindan: I assume they were appointed by the Commissioner himself.

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Mr. Kayalam Parameswaran Pillai: May I know what according to the member is the reason why it has happened that the Commissioner appointed in this manner?

Mr. M. Govindan: What I was saying is that the Commissioner was not fair in his appointments.

Rao Sahib Dr. N. Kunjan Pillai: Is it the member's idea that the Commissioner's staff should represent all communities?

Mr. M. Govindan: Yes. It is an indication of the fairness with which we view the question. So far as I know, Dr. Nokes is a very fair-minded person. But I do not know under what circumstances these appointments were made.

Mr. Komilezhathu Sankaran: Is it not a fact that excepting Ezhavas all the other communities are represented in his office?

Mr. M. Govindan: No, there is one Ezhava Daffadar. The Brahmin has got more than his share and the Nair not as much as he deserves. There is one *Other Hindu*. He happens to be a peon.

Mr. H. O. L. Marikkar: Is there any Muslim?

Mr. M. Govindan: Yes, there is one.

Mr. James Simpson: Is it not a fact that when the staff of the Public Service Commissioner's office was formed the only guidance from Government for the Public Service Commissioner who had appointed that staff was the G. O. dated the 25th June in which it was laid down that 60 per cent. of the entertainment should be on the basis of efficiency?

Mr. M. Govindan: What is efficiency? I am not aware of any examination having been held by the recruiting officer.

Mr. M. N. Parameswaran Pillai: May I know how many appointments should be made in order to represent all the communities?

Mr. M. Govindan: Not many, because communities are numbered. There are only 12 or 13 recognised communities. There were sufficient number of vacancies for the Commissioner to show that he was fair-minded.

Mr. C. V. Chandrasekharan: Is the member aware that these men had got strong acting claims?

Mr. M. Govindan: If the member will cultivate the virtue of patience, an answer will be found in my speech.

Coming to the Rubber Factory, on page 254 of the same Report, I find that even as labourers the Ezhavas number only 6, while the Nair numbers 23.

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Rao Sahib Dr. N. Kunjan Pillai : Sir, may I know what the appointments in the Rubber Factory has to do with the Public Service Commissioner's staff ?

Mr. M. Govindan: What I say is that there is so much injustice done notwithstanding the appointment of the Public Service Commissioner. Every departmental head is now recruiting with a vengeance and taking in more of the well-represented communities and ignoring ill-represented communities. It has a bearing upon the appointment of the Public Service Commissioner.

Mr. Komilezhathu Sankaran : May I know whether the appointments made in the Rubber Factory were not after the appointment of the Public Service Commissioner ?

Mr. M. Govindan : Exactly.

Mr. E. P. Varghese : May I know whether it lies in the power of the Public Service Commissioner to make all these appointments ?

Mr. M. Govindan : If the Public Service Commissioner had framed rules in sufficient time to enable the Government to put them into force this injustice would not have been perpetuated. When we come up for higher appointments we are told that we are not competent.

Chairman : Mr. Govindan, are you not straying far away from the subject ?

Mr. M. Govindan : A little far. I am subject to the ruling from the chair on the point. I support the demand.

Mr. S. Piraviperumal Pillai : Some of the members who have spoken before me attempted to show that the Public Service Commissioner was not fair, that his work was not satisfactory and so on and so forth. From what I understand from the Chief Secretary I find that no actual work has yet been commenced and therefore, Sir, I wonder what basis there was for my friends to condemn the Public Service Commissioner when actually he has not begun any work. Sir, what the Chief Secretary made us understand was that if the staff is not sanctioned, the Public Service Commissioner would not be able to do any work in the near future. Therefore I submit that to enable the Public Service Commissioner to begin his work sufficiently early and not cause much delay this staff must be sanctioned to him.

Then one member stated something about the selection of Co-operative Inspectors and the selection of Policemen. I am afraid, Sir, that inasmuch as proper materials have not been placed before us to judge the actual work done by the Public Service Commissioner as regards recruitment we will not be able to say anything about it now. No doubt, there is hue and cry that the claim of

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[Mr. S. Piraviperumal Pillai.]

some men who have got acting lien in the Co-operative Department have not been considered. At any rate, we are in a position now to state what principle was followed in the matter of the appointment of these Co-operative Inspectors. All that is now before this House is that some staff has got to be sanctioned to the Public Service Commissioner so that he may begin his work. Therefore I support this motion with the object of making the Public Service Commissioner start his work without delay.

Rao Sahib Dr. N. Kunjan Pillai: I am afraid honourable members are labouring under a great misapprehension. Some of them who probably belong to the communities fairly well represented in public service feel that the share they have hitherto been getting is reduced and others who belong to the inadequately represented communities think that since the Public Service Commissioner has been appointed and the rules passed, they must all get their shares in the mathematical proportions of their population. Sir, I am afraid some honourable members have not read the rules published in the *Gazette*. They do not seem to have even read the G. O. on the public service recruitment carefully. If one reads the rules patiently and carefully one will find that the service is divided into three sections ; the Higher Division on a pay of Rs. 150 and above in which, Government have definitely stated, recruitment will be purely on the basis of efficiency. A civil service examination will be instituted and recruitment will be made on the basis of the results of that examination. Whether all the communities will be able to get representation in the exact proportion of their population as a result of the civil service examination, I am unable to say. But the rule is there and that is going to be the basis of recruitment to the Higher Division. If for any reason the various communities do not get their share according to their numerical strength we should see how the rules should be modified at the end of three years during which period Government have decided to keep the present rules in force. Then, there is the Intermediate Division in which 60 per cent of the appointments will be made on the basis of merit and efficiency and 40 per cent on efficiency combined with preference. Even in the Intermediate Division it may not be possible for every community to get a share according to its population all on a sudden.

Forty per cent are set apart for certain communities which are not adequately represented in the service in order that they may, in course of time—not in the twinkling of an eye as some of the honourable members seem to think—pull themselves up. It may be noted that all the clerks are in this Division. Then there is the Lower Division which consists mostly of peons and menial servants

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and they will be recruited on a communal rotation which is given in the Public Service Recruitment Rules. The communities specified in the rules will get their share on the principle of rotation laid down therein. Now, Sir, that is the position. Mr. Sankaran thinks that because his community is not represented among the half a dozen clerks in the Public Service Commissioner's Office he cannot expect justice from the Public Service Commissioner. In the first place, I may say that these clerks were appointed before the Rules were framed and that these appointments were made like all other appointments made hitherto and not on the basis of the Public Service Recruitment Rules. I may also say that most of these clerks were only transferred from other Departments, some from the Judicial Department, and one from the Account Office. The Public Service Commissioner wanted men who have had experience in office work and so he selected them from other departments and did not make any new recruitment.

Mr. Komilezhathu Sankaran: Am I to understand that the Public Service Commissioner was not told that he can get experienced Ezhava clerks from other departments ?

Rao Sahib Dr. N. Kunjan Pillai: I did not hear the question.

Mr. Komilezhathu Sankaran: Am I to understand that the absence of Ezhava clerks in the Public Service Commissioner's Office was due to want of experienced clerks in other departments ?

Rao Sahib Dr. N. Kunjan Pillai: I did not say so. I have already said that it is not possible for every community to be represented in the exact mathematical proportion to its population in every office. Even after the rules are brought into operation, it will not be possible for each and every community to get the share of appointments it ought to get according to its population, in every office. In the case of appointments already made, it must be remembered that they were made before the rules were passed and that the men were selected from other departments. I do not know whether the Commissioner tried to get an Ezhava from any other department.

Mr. E. P. Varghese: May I know whether when recruitment was made to the office of the Public Service Commissioner, the proceedings of the Government laid down the principles of recruitment ?

Rao Sahib Dr. N. Kunjan Pillai: The G. O. was issued, but the rules were framed and passed only afterwards. Hereafter, the Public Service Commissioner will try to follow the rules.

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[Rao Sahib Dr. N. Kunjan Pillai.]

But again, I repeat that it will not be possible for every community to get a share according to its population in every office of Government. Rules which Government think fair have been laid down and in course of time, though not immediately, it will be possible to level up, to some extent at least, the inequalities which one sees in the public service at present. That is all that you can expect as a result of the application of the Recruitment Rules. But if honourable members think that from tomorrow onwards, irrespective of the rules that have been framed and passed, each community must get its share on the basis of its population in every office, I am afraid it is asking for the impossible. Government have laid down certain rules which they think, are fair and which will not unnecessarily prejudice the interests of any community. They want to give a fair trial to these rules and at the end of three years review the situation and modify the rules if found necessary.

Mr. M. Govindan : May I know when this period of three years has commenced ?

Rao Sahib Dr. N. Kunjan Pillai : From the date of the G. O. *viz.*, Mithunam 111[illegible]. The Commissioner has practically finished the preliminary work and will commence regular recruitment shortly. One honourable member--I think it is Mr. Kattakayam who is always amusing (*Laughter.*)—said that the Commissioner could have simply copied the rules in Mysore or Madras. I think he forgets that he is in Travancore. Here the conditions are entirely different from those in Mysore or Madras. There they had to provide only for three or four communities, but here according to the rules we have already provided for 15 communities and we are also getting complaints from other minor communities that they have not been provided for. I know my friend who is sitting just behind Mr. M. Govindan (referring to Mr. K. N. Kesavan Namputiripad) has complained that his community is not recognised as a separate community for purposes of recruitment. We are getting many representations and are likely to get more in future. In spite of many difficulties, we have provided for 15 communities. So, the mere copying of the rules which are in force in Madras or Mysore, will not---let Mr. Kattakayam remember—be sufficient. We have to frame rules to suit our conditions and requirements.

Mr. J. John Kattakayam : മദ്രാസിലും, മൈസൂരിലും ബ്രിട്ടീഷിൻഡ്യയിലും ഇതു പോലെയുള്ള അവാന്തരവിഭാഗങ്ങളില്ലെ?

Rao Sahib Dr. N. Kunjan Pillai: ഉണ്ടു, എന്നാൽ അവിടെയുള്ള പല അവാന്തരവിഭാഗങ്ങളെയും അവഗണിച്ചു മുന്നോ നാലോ സമുദായക്കാരെ മാത്രമാണു തിട്ടപ്പെടുത്തിട്ടുള്ളതു്. ഇവിടെ ഞങ്ങി

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നെയല്ല. മിക്കവാറും എല്ലാവിഭാഗങ്ങളെയും പരിഗണിച്ചിരിക്കയാണ്. അതുകൊണ്ടാണ് ഈ സമുദായക്കാരെ ഉൾപ്പെടുത്തിയിട്ടുള്ളതു. അവിടെ യുള്ള ഉപോല്പ മതിയെന്നു മി. കട്ടക്കയവും മറവുള്ളവരും സമ്മതിക്കുന്നു എങ്കിൽ ക്രിസ്ത്യൻ, ഹിന്ദു, മുസ്ലീം എന്നു മൂന്നോനാലോവിഭാഗമായി വിഭജിക്കാമായിരുന്നു. പക്ഷെ അതു നമ്മുടെ സ്ഥിതിക്കുസാധിക്കുകയില്ല.

Mr. M. Govindan : May I know from the member, how much more time will be taken for the publication of the remaining rules ?

Rao Sahib Dr. N. Kunjan Pillai : I was going to say that the major portion of the rules has been published and the remaining portion is going to be published soon. All that the Commissioner has got to do hereafter is to start recruitment and once he does it, recruitment will be made to all the three divisions strictly according to the rules. For recruitment to the higher division a civil service examination has to be conducted for which a lot of work has to be done and additional clerical staff is required for the same. Then there is the Intermediate Division for recruitment to which examinations will have to be held. Sometimes, other factors will have to be considered and selection made, sixty per cent on efficiency and forty per cent on efficiency combined with preference. For recruitment to the Lower Division all available information about candidates has to be collected and a register prepared on the basis of the previous acting service, if any, and in the order of communal rotation. All this requires time and labour and has to be done as soon as the rules are fully approved. We hope to have the remaining portion of the rules published in the course of a couple of weeks and then it would be possible for the Commissioner to start regular recruitment work. As Mr. Piraviperumal Pillai said, if additional staff is not sanctioned, the regular recruitment will have to be postponed. The Commissioner's office will not be abolished. He will continue and so also his present staff.

Mr. M. N. Parameśvaran Pillai : May I know whether if this House is not going to sanction all the staff sanctioned by Government, the work of the Commissioner will be put off for want of hands ?

Rao Sahib Dr. N. Kunjan Pillai : The Commissioner has sent up certain proposals and Government have come to the conclusion that to meet immediate requirements this additional staff has to be sanctioned.

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[Rao Sahib Dr. N. Kunjan Pillai]

One word about the recruitment of Co-operative Inspectors to which Mr. Narayana Menon referred. I must say that in making these appointments the Commissioner scrupulously observed the rules laid down for recruitment. There is the G. O. and the subsequent rules which say that if temporary appointments are made permanent, the incumbents should be confirmed. The Commissioner has observed this rule. There were I think 6 or 7 temporary Inspectors and they have all been confirmed.

Mr. J. John Kattakayam: പബ്ലിക് സർവീസ് കമ്മീഷണർ അഭിമുഖസംഭാഷണം നടത്തിയിട്ടുണ്ടോ ?

Rao Sahib Dr. N. Kunjan Pillai: ഉത്തരം പിന്നീട് പറയാം.

Then again there is a provision in the rules that all those who have put in more than 3 years' acting service must be confirmed and the Commissioner has observed this rule also. When provision was made for such temporary and acting hands there were 4 places to be filled up. For selecting candidates to fill up these places the Commissioner considered all the applications and awarded marks to each applicant for his general qualifications, special qualifications, acting service and voluntary service under Co-operative Unions if any. All these marks were totalled up and the applicants arranged in the order of marks. Out of the 4 places to be filled up 60 per cent. had to be given to those who stood at the top of the list. Two out of the four places were set apart for appointment on the 60 per cent. basis in which efficiency alone had to be considered and two places on the 40 per cent. basis in which efficiency and preference had to be considered. Now the first place out of the former two went—it so happened—to a member of the South India United Church; and the second to a Nayar. One cannot deny this place to the Nayar because under the rules he is entitled to it. The third place went to a Latin Catholic and the fourth to an Ezhava.

Mr. E. P. Varghese: May I know whether it was the Government who appointed the Latin Catholic or the Public Service Commissioner? I ask this question because there was some sort of comment about that appointment in the papers.

Rao Sahib Dr. N. Kunjan Pillai: If my friend is going to rely on newspaper reports, I am sorry, I cannot answer his question. Government made the appointments on the recommendation of the Public Service Commissioner. I have explained the principle on which candidates were selected for the four available places. Where is the injustice in it? In what way did the Public Service

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Commissioner deviate from the rules which Government have laid down ? I am afraid, the honourable members are either swayed by personal considerations or are not in possession of correct information. I can assure the House that the Commissioner strictly followed the rules in selecting candidates for these appointments.

Mr M. Govindan : May I know why the other Departments are also not given to him for recruitment ?

Rao Sahib Dr. N. Kunjan Pillai : They will be given if additional staff is sanctioned.

If the House allows this grant, the Commissioner will start work in the course of a few weeks. Otherwise, he will have to carry on with the existing insufficient staff and regular recruitment to all the departments may have to be postponed.

Chairman : The motion before the House is that a sum of Rs. 2,596 be sanctioned for the appointment of temporary additional staff in the office of the Public Service Commissioner, and contingencies.

The motion was put to vote and carried.

The grant was made.

INDUSTRIES.

Mr. C. Kumara Das : Sir, I beg to move for a grant not exceeding Rs. 12,000 under Industries. Sir, Rs. 10,000 under this amount is required under working capital for the Trivandrum Sales Depot and the balance of Rs. 2,000 under contingencies for the Carpentry School, Trivandrum

Sir, the budget allotment under debt head advances for the Trivandrum Sales Depot was Rs. 10,000. This amount is mainly spent for the purchase of yarn to three institutions, namely, the Central Technological Institute which is a section of the Department of Industries, the Reformatory School which has got a small weaving establishment and then the Central Prison Manufactory. The major portion of this amount is spent for the supply of yarn to the Central Prison.

Mr. M. N. Paramesvaran Pillai : Sir, I rise to a point of order. I wish to know whether this Demand can be regarded as a supplementary demand. Under Rule 77 of the Travancore Legislative Rules, a supplementary demand can be moved only under certain conditions. Rule 77 reads thus :—

(1) "An estimate shall be presented to the Assembly and the Council for a supplementary or additional grant when—

(*a*) the amount voted in the budget of a grant for which the vote of the Legislature is necessary is found to be insufficient for the purpose of the current year, or

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